Memo to Hon. Robert Lovett.

I have read the draft directive to General McChord on civil affairs in Korea. I am approving it. Of course it will be subject to such changes as are necessary as things develop.

Sincerely,

Harry Truman

[Redacted] keeping the copy you sent for further study.
28 OCT 1950

Dear Mr. President:

There is forwarded herewith, for your approval, a draft directive to General MacArthur regarding civil affairs activities in North Korea.

This directive would implement the broad occupation policies for North Korea contained in NSC 81/1 on future courses of U.S. action in Korea, which were approved on 11 September 1950. The Joint Chiefs of Staff have now advised the Secretary of Defense that a formal directive in consonance with NSC 81/1 should be issued to General MacArthur and that the attached directive would serve that purpose.

The Secretary of State has concurred in this directive. Your approval is recommended.

With great respect,

Sincerely yours,

ROBERT A. LOYETT

Enclosure

The President
The White House

[Signature]

Approved 10/8/50

Harry Truman

SECRET
U.S. OFFICIALS ONLY

MESSAGE TO: CINCPE FOR CINCUNK

REFERENCES: WAR 93721; C-1289; WAR 94584

This radio is in two parts:

Part I - Hereafter follows the general concept for
occupation of North Korea.

The purpose of the occupation will be to establish peace
and security so that the Koreans themselves may solve the Korean
problem with the aid and assistance to the United Nations. The
occupation forces will not impose on the North Korean people
a complete administration of government. However, it will be
necessary to establish a temporary substitute for the central
North Korean government and also to establish and maintain
supervision and controls over North Korean de facto provincial
and local governments.

Three phases are envisaged in this occupation. The first
phase will begin with the occupation and will continue until
internal security has been established throughout the greater
part of the area. The second phase will commence at the end of
the first phase and will continue until national elections have
been held, and the United Republic of Korea has assumed respons-
ibility. The second phase will be followed by a third phase
which will continue until all non-Korean UN forces are with-
drawn in accordance with the recommendation contained in the

During the first phase, conditions of security will be
paramount and civil affairs actions will be limited largely to
provision of relief and minimum assistance, the establishment
and maintenance of law and order and the initial establishment of
local and provincial governments. During the second phase,
military security will be a matter of less immediate concern and
normal political and economic activity under the guidance of the
United Nations Commission will be encouraged to the utmost.
During the third phase, the united Republic of Korea will assume
authority.

It is contemplated that throughout the first phase the
Commanding General of the Unified Command of the United Nations
will be the supreme authority in North Korea subject to control
by the United Nations and the United States Government as their
executive agent. During the second phase the Commanding General
will retain complete authority as stated above but will, nevertheless,
give the utmost consideration to the advice and recommenda-
tions of the United Nations Commission so far as they do not
interfere with military security. During the third phase the
Commanding General will be responsible for such missions as may
hereafter be assigned.

Part II - In light of the general concept outlined in
Part I, hereafter follows your military government directive:

1. PURPOSE

It is the purpose of this directive to prescribe
the broad policies which will govern the conduct of your
occupation, as Commander in Chief, United Nations Command,
of that part of Korea which lies north of the 38th Parallel
(hereafter referred to as 'North Korea').

2. MISSION

You will occupy North Korea in the name of and
on behalf of the United Nations. It shall be your primary
-duty to so administer your occupation as to facilitate public
order, economic rehabilitation and the democratic mode of
life in the area and to prepare the way for the unification
of a free and independent Korea.

3. GENERAL

The United Nations, through such agencies as may be
designated by it, is the supreme authority with respect to the
occupation of North Korea. The United States Government, as executive agent for the United Nations, will formulate your instructions and will transmit your reports to the United Nations. The Joint Chiefs of Staff of the United States have been designated as the agency through which you will receive your instructions and to which you will report. The Joint Chiefs of Staff will, for the United States Government, issue such interim and emergency instructions and guidance as may be necessary.

5. RELATIONSHIP

A. The United Nations will establish in Korea one or more agencies to observe, consult and assist in the accomplishment of the United Nations objectives for a unified Korea. You will give these agencies full cooperation and support and will be guided by their views to the extent permitted by your mission. You are not, however, subject to their direct jurisdiction.

B. While the Republic of Korea has been accepted as the only lawful government in Korea, its authority over that part of the country north of the 38th Parallel has not been recognized. Although you are not authorized to recognize such authority, it is desirable that in matters of national scope you consult with the government of the Republic of Korea through the United States Ambassador to facilitate eventual unification.

C. The Department of State will designate a representative as your political advisor for North Korea.

6. GENERAL

Within the framework of the United Nations objectives in Korea and until the United Nations Mission is in a position to put forward its views, you will interpret your directives so as to change as little as possible the fundamental structure which you find when you enter North Korea. For example, land reform measures, nationalization and socialization
of industries and other matters which have a serious impact upon individuals should be left in status quo. Any change should be made by the Korean people themselves after the unification has been accomplished, or in response to the firmly expressed views of the United Nations Commission. Similarly, your participation in the local and provincial governments of North Korea will be limited to the minimum necessary to assure law and order and tranquility. Any amendments or repeal of laws existing at the time of your entry will be limited to those necessary from the standpoint of military security and the success of your mission, or those on which the United Nations Commission has expressed firm views.

IV. GOVERNMENTAL ORGANIZATION

You will dissolve the Democratic People's Republic of Korea, and prohibit all operations and activities of groups illegal to the occupation. You will not create a central government for North Korea other than as a part of your occupational control machinery. You are authorized to retain, remove or suspend such officials on all levels of government as you deem desirable and to make such changes in the political organization of the area as best to serve the occupational mission and to facilitate eventual unification.

V. RIGHTS OF INDIVIDUALS

The mere fact that an individual is or was a member of the armed forces of the North Korean Government, an official of that Government or any local Government, or a member of any political party will not subject him to prosecution or reprimand and will not, by that reason alone, bar him from office or employment. You will apprehend and hold for trial by appropriate tribunals, in accordance with the law and customs of war, all persons who are or may be charged with crimes or violations of the law and customs of war.
8. AUTHORIZATION

You will determine to what extent and for what purposes civilian representatives of United States and United Nations governmental agencies will be subject to the jurisdiction of tribunals established by you, or to the jurisdiction of tribunals established by North Korean authorities under your control. Your determination of these matters will be transmitted to the United States Government for the approval of the United Nations, and thereafter all such personnel entering North Korea will thereafter be subject to such jurisdiction.
"13. ORGANIZATION

It is desired that so far as it is practicable, your
occupational headquarters shall be separated from your tactical
headquarters that the maximum number of members from all friendly
United Nations be utilized; that, consistent with efficient
operations and availability of other nationals, there be a
minimum of United States and initially of Republic of Korea
personnel; and that it be susceptible without major reorganiza-
tion to transfer in toto to a non-military agency of the United
Nations.

11. RE-EDUCATION AND RE-ORIENTATION

You will initiate and conduct an intensive re-education
and re-orientation program designed to facilitate the accom-
plishment of the United Nations objectives in Korea and to ex-
pedite the unification of Korea under a freely elected govern-
ment. This program will make maximum use of United Nations
guidance and facilities.

12. FINANCIAL SUPPORT AND EXECUTION OF COSTS

You will keep the Department of the Army fully informed
concerning your requirements for funds necessary to discharge
the above missions. In addition, you will maintain such
records of expenditures made, costs of services furnished, and
value of goods and services received as will permit you to re-
port total costs in specific categories as may be necessary.